COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 53 BIG BEAR / FAWNSKIN

REPORT ON AUDIT

JUNE 30, 2010

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CERTIFIED PUBLIC ACCOUNTANTS

ROBERT B. MEMORY, C.P.A. (1945-2009)

OF COUNSEL JAY H. ZERCHER, C.P.A.

> **Board of Supervisors** County of San Bernardino County of San Bernardino Special District County Service Area No. 53 - Big Bear / Fawnskin

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INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the County of San Bernardino Special District County Service Area No. 53 - Big Bear / Fawnskin (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2010, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the County of San Bernardino Special District County Service Area No. 53 -Big Bear / Fawnskin as of June 30, 2010, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

The budgetary comparison information on page 25 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The County of San Bernardino Special District County Service Area No. 53 - Big Bear / Fawnskin has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Logers, Andreson, Malory + feath, LCA

November 30, 2010

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Net Assets June 30, 2010

	Governmental Activities								Business-type Activities			Total
ASSETS												
Cash and cash equivalents	\$	76,283	\$	845,611	\$	921,894						
Accounts receivable, net		-		143,590		143,590						
Interest receivable		146		2,717		2,863						
Taxes receivable		536		329		865						
Capital assets, net of depreciation		172,229		1,198,412		1,370,641						
Total Assets		249,194		2,190,659		2,439,853						
LIABILITIES												
Accounts payable		-		11,439		11,439						
Retentions payable		-	1,826			1,826						
Due to other governments			2,362			2,362						
Total Liabilities		-		-		15,627		15,627				
NET ASSETS												
Invested in capital assets	172,229			1,198,412		1,370,641						
Unrestricted		76,965		976,620		1,053,585						
Total Net Assets	\$ 249,194		\$ 249,194		\$ 249,194		\$	2,175,032	\$	2,424,226		

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Activities For the Year Ended June 30, 2010

	Governmental Activities		Business-type Activities		Total
EXPENSES					
Salaries and benefits	\$	1,260	\$	306,913	\$ 308,173
Services and supplies		3,776		177,711	181,487
Utilities		-		39,064	39,064
Depreciation		667		90,438	91,105
Professional fees				186,038	186,038
Total Program Expenses		5,703		800,164	805,867
PROGRAM REVENUE					
Charges for services		-		763,267	763,267
Net Program Expense		(5,703)		(36,897)	(42,600)
GENERAL REVENUES					
Property taxes		9,251		1,260	10,511
Other taxes		128		9,684	9,812
State assistance		111		-	111
Intergovernmental		172,896		-	172,896
Investment earnings		342		14,046	14,388
Penalties		-		8,142	8,142
Other		-		2,743	2,743
Transfers - Internal Activities		59,500		(59,500)	
Total General Revenues and					
Transfers		242,228		(23,625)	 218,603
Changes in net assets		236,525		(60,522)	176,003
Net Assets - beginning, as restated		12,669		2,235,554	 2,248,223
Net Assets - ending	\$	249,194	\$	2,175,032	\$ 2,424,226

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Balance Sheet Governmental Funds June 30, 2010

	SPECIAL CAPITAL REVENUE PROJECTS FUND FUND Streetlights Fawnskin (SJP) (EBB)		Gov	Total vernmental Funds		
ASSETS						
Cash and cash equivalents Interest receivable	\$	16,747 -	\$	59,536 146	\$	76,283 146
Taxes receivable		536		-		536
Total Assets	\$	17,283	\$	59,682	\$	76,965
LIABILITIES AND FUND BALANCES						
Liabilities	\$	-	_\$_	-	\$	-
Fund Balances: Unreserved:						
Undesignated		17,283		59,682		76,965
Total Fund Balances		17,283		59,682		76,965
Total Liabilities and Fund Balances	\$	17,283	\$	59,682		
Amounts reported for <i>governmental activities</i> in the statement of net assets (Exhibit "A") are different because:						
Capital assets used in governmental act and, therefore, are not reported in the			ancial	resources		172,229
Net Assets of Governmental Activities					\$	249,194

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2010

	RE Stre	SPECIAL CAPITAL REVENUE PROJECTS FUND FUND Streetlights Fawnskin (SJP) (EBB)		PROJECTS FUND Fawnskin		Total ernmental Funds
REVENUES			_		_	
Property taxes	\$	9,251	\$	-	\$	9,251
Other taxes		128		-		128
State assistance		111		-		111
Investment earnings		160		182		342
Total Revenues		9,650		182		9,832
EXPENDITURES						
Salaries and benefits		1,260		-		1,260
Services and supplies		3,776	-			3,776
Total Expenditures		5,036				5,036
Excess of Revenues Over						
Expenditures		4,614		182		4,796
Experialitares		4,014	102			4,730
OTHER FINANCING SOURCES						
Transfers in		-		59,500		59,500
Total Other Financing						
Sources				59,500		59,500
Net Changes in Fund Balances		4,614		59,682		64,296
Net Changes III Fullu Dalances		4,014		J9,00Z		04,230
Fund Balances - beginning, as restated		12,669				12,669
Fund Balances - ending	\$	17,283	\$	59,682	\$	76,965

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2010

Net Changes in Fund Balances - Total Governmental Funds

\$ 64,296

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense (\$667) exceeded capital outlay (\$-0-) in the current period.

(667)

Transfers of capital assets from other governments are not current financial resources and, therefore, are not reported as revenues in governmental funds.

172,896

Changes in Net Assets of Governmental Activities

\$ 236,525

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Net Assets Proprietary Fund June 30, 2010

	ENTERPRISE FUND
	Sewer
ASSETS	
Current Assets:	
Cash and cash equivalents	\$ 845,611
Accounts receivable, net	143,590
Interest receivable	2,717
Taxes receivable	329_
Total Current Assets	992,247
Noncurrent Assets:	
Capital assets:	
Improvements to land	3,600,022
Equipment	105,682
Vehicles	37,812
Construction in progress	29,712
Accumulated depreciation	(2,574,816)
Total Noncurrent Assets	1,198,412
Total Assets	2,190,659
LIABILITIES	
Current Liabilities:	
Accounts payable	11,439
Retentions payable	1,826
Due to other governments	2,362
Due to other governments	
Total Current Liabilities	15,627
NET ASSETS	
Invested in capital assets	1,198,412
Unrestricted	976,620
Total Net Assets	\$ 2,175,032

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Revenues, Expenses and Changes in Net Assets Proprietary Fund For the Year Ended June 30, 2010

	ENTERPRISE FUND		
		Sewer	
OPERATING REVENUES			
Sanitation services	\$	761,690	
Permit and inspection fees	Ψ	219	
Connection fees		1,143	
Other services		215	
Total Operating Revenues		763,267	
OPERATING EXPENSES			
Professional fees		186,038	
Salaries and benefits		306,913	
Services and supplies		177,711	
Utilities		39,064	
Depreciation		90,438	
Total Operating Expenses		800,164	
Operating Loss		(36,897)	
NONOPERATING REVENUES			
Property taxes		1,260	
Special assessments		9,684	
Investment earnings		14,046	
Penalties		8,142	
Other		2,743	
Total Nonoperating Revenues		35,875	
Loss Before Transfers		(1,022)	
TRANSFERS			
Transfers out		(59,500)	
Change in Net Assets		(60,522)	
Total Net Assets - beginning		2,235,554	
Total Net Assets - ending	\$	2,175,032	

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2010

	ENTE	RPRISE FUND
		Sewer
CASH FLOWS FROM OPERATING ACTIVITIES	_	_
Receipts from customers	\$	761,100
Payments to suppliers		(388,358)
Payments to employees		(306,913)
Net Cash Provided by Operating Activities		65,829
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Property taxes		1,574
Special assessments		9,684
Penalties		8,142
Other nonoperating revenues		2,743
Net Cash Provided by Noncapital Financing Activities		22,143
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Purchase of capital assets		(76,202)
Transfers to other governments		(59,500)
Net Cash Used for Capital and Related Financing Activities	-	(135,702)
		(100,102)
CASH FLOWS FROM INVESTING ACTIVITIES		4= 004
Investment earnings		15,631
Net Cash Provided by Investing Activities		15,631
Net Decrease in Cash and Cash Equivalents		(32,099)
Cash and Cash Equivalents - beginning of the year		877,710
Cash and Cash Equivalents - end of the year	\$	845,611
Reconciliation of operating loss to net cash provided by operating activities:		
Operating loss Adjustments to reconcile operating loss to net cash provided	\$	(36,897)
by operating activities:		
Depreciation expense		90,438
Change in assets and liabilities:		50,450
(Increase) in accounts receivable, net		(2,167)
Increase in accounts payable		11,439
Increase in retentions payable		1,826
Increase in due to other governments		1,190
- -		
Net Cash Provided by Operating Activities	\$	65,829

County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2010

ASSETS		
Cash and investments	\$	14,742
Total Assets	\$	14,742
LIABILITIES		
Due to bondholders	_\$	14,742
Total Liabilities	\$	14,742

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting entity

The County Service Area (CSA) No. 53 - Big Bear / Fawnskin is a special district located within the County of San Bernardino. The CSA has governmental powers as established by the San Bernardino County Government Charter. The County of San Bernardino (the County) was established in 1852 as a legal subdivision of the State of California.

Improvement Zone A of the CSA was established by an act of the County of San Bernardino Board of Supervisors (Board) on September 19, 1966 to operate and maintain 35 streetlights in the community of Fawnskin in the Big Bear Area. Improvement Zone B of the CSA was established by an act of the Board on January 2, 1968 to provide sewer services to 1,240 households contracted with Big Bear Area Regional Water Agency (BBARWA) and fire protection services to the community of Fawnskin through a contract with CSA 38.

The CSA is a component unit of the County of San Bernardino and is governed by the action of the county Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 53 – Big Bear / Fawnskin of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2010.

Government-wide and fund financial statements

The government-wide financial statements (e.g., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the reporting entity. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. *Governmental activities* normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. However, for revenue derived from voluntary non-exchange transactions, such as taxes and federal and state grants, the County expanded its definition of "available" to 9 months. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *special revenue fund* labeled "Streetlights" provides and maintains 35 streetlights in the community of Fawnskin.

The *capital projects fund* labeled "Fawnskin" is used to account for financial resources to be used for the Fawnskin Sanitation manhole sealing project(s).

The government reports the following major proprietary fund:

The *enterprise fund* labeled "Sewer" accounts for the activities of the CSA, a blended component unit of the County. The CSA operates the sewer services in the community of Fawnskin.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather that as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's enterprise fund is charges to customers for sanitation services. Operating expenses for enterprise funds include the cost of salaries and benefits, services and supplies, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

Deposits and investments

Cash and cash equivalents are considered to be cash on hand, demands deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Receivables and payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All accounts receivable are shown net of an allowance for uncollectibles when applicable.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

No allowance for uncollectibles was recorded at June 30, 2010 based on management's expectation that all accounts receivable will be collected through the property tax roll.

Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on March 1st and become delinquent with penalties on August 31st.

Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Capital assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of one (1) year. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation

The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend asset life is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government are depreciated using the straight-line method over the following estimated useful lives:

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Assets	Years
Structures and improvements	5 - 45
Equipment and vehicles	6 - 15
Utility plant in service	45

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Stewardship, compliance and accountability

A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the CSA prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for capital assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

NOTE 2: CASH AND DEPOSITS

Cash and cash equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the CSA's account based upon the CSA's average daily deposit balance during the allocation period. Cash and cash equivalents are shown at the fair value as of June 30, 2010.

NOTE 2: CASH AND DEPOSITS (continued)

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

NOTE 3: ACCOUNTS RECEIVABLE

At June 30, 2010, the accounts receivable were composed of the following:

	Sewer			
Accounts receivable	\$	143,590		
Less: allowance for uncollectibles				
Total accounts receivable, net	\$	143,590		

NOTE 4: CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2010 was as follows:

	_	inning lance	А	Additions Deletions		Ending Balance	
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	-	\$	155,395	\$		\$ 155,395
Total capital assets, not being depreciated		_		155,395		_	155,395
·				· · · · · ·			· · · · · · · · · · · · · · · · · · ·
Capital assets, being depreciated:							
Improvements to land		-		6,781		-	6,781
Structures and improvements		-		62,223			 62,223
Total capital assets, being		_					
depreciated				69,004			 69,004
Less accumulated depreciation for:							
Improvements to land		-		(5,468)		-	(5,468)
Structures and improvements		-		(46,702)			(46,702)
Total accumulated depreciation				(52,170)	•		 (52,170)
Total capital assets, being							
depreciated, net				16,834			16,834
Governmental activities capital							
assets, net	\$	-	\$	172,229	\$	-	\$ 172,229

^{*} This amount includes current year depreciation expense of \$667 plus accumulated depreciation transferred to the CSA in the current year of \$5,384 for improvements to land and \$46,119 for structures and improvements as of June 30, 2010. The costs of assets transferred were \$6,781 and \$62,223, respectively.

NOTE 4: CAPITAL ASSETS (continued)

	Beginning Balance	Additions	Deletions	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Construction in progress	\$ 2,927	\$ 26,785	\$ -	\$ 29,712
Total capital assets, not being				
depreciated	2,927	26,785		29,712
Capital assets, being depreciated:				
Improvements to land	3,600,022	-	-	3,600,022
Equipment	56,265	49,417	-	105,682
Vehicles	37,812			37,812
Total capital assets, being				
depreciated	3,694,099	49,417		3,743,516
Less accumulated depreciation for:	()	(2.1. = 2.2.)		(· · · ·
Improvements to land	(2,448,580)	(81,738)	-	(2,530,318)
Equipment	(14,322)	(4,616)	-	(18,938)
Vehicles	(21,476)	(4,084)		(25,560)
Total accumulated depreciation	(2,484,378)	(90,438)		(2,574,816)
Total capital assets, being				
depreciated, net	1,209,721	(41,021)		1,168,700
Business-type activities capital	•	•		•
assets, net	\$ 1,212,648	\$ (14,236)	<u>\$</u> -	\$ 1,198,412

NOTE 5: RETIREMENT PLAN

Plan Description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the Plan) operating under the California County Employees' Retirement Act of 1937 (1937 Act). It provides retirement, death and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, California State Association of Counties, South Coast Air Quality Management District (SCAQMD), San Bernardino Associated Governments (SANBAG), Local Agency Formation Commission (LAFCO), San Bernardino County Law Library, Barstow Fire Protection District, Hesperia Recreation and Parks District, SBCERA, City of Chino Hills, Crest Forest Fire District, Mojave Desert Air Quality Management District (MDAQMD), California Electronic Recording Transaction Network Authority (CERTNA), Inland Valley Development Agency (IVDA), San Bernardino International Airport Authority (SBIAA), the San Bernardino County Superior Court Inland Library System (ILS) and Rim of the World Recreation and Parks District (RIM-REC) were later included, along with the County, and are collectively referred to as the "Participating Members." The plan is governed by the SBCERA Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd Floor, San Bernardino, California 92415-0014.

Fiduciary Responsibility

SBCERA is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. SBCERA publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. SBCERA is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes SBCERA pension trust fund as of June 30, 2010.

Funding Policy

Participating members are required by statute (Sections 31621.6 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). General members are required to contribute 7.42% - 12.96% and safety members 9.52% - 15.29% of their annual covered salaries, of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follows: County General 11.25%, County Safety 24.46%. All employers combined are required to contribute 13.95% of the current year covered payroll. For 2010, the County's annual pension cost of \$197,097,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

NOTE 5: RETIREMENT PLAN (continued)

The County's annual pension cost and prepaid asset, computed in accordance with GASB 27, Accounting for Pensions by State and Local Governmental Employers, for the year ended June 30, 2010, were as follows (in thousands):

Annual Required Contribution (County fiscal year basis)	\$ 197,097
Interest on Pension Assets	(4,131)
Adjustment to the Annual Required Contribution	32,488
Annual Pension Cost	225,454
Annual Contributions Made	197,097
Increase/(Decrease) in Pension Assets	(28,357)
Pension Assets, Beginning of Year	769,745
Pension Assets, End of Year	\$ 741,388

The following table shows the County's required contributions and percentage contributed for the current year and two preceding years:

Annual Contributions	Made
(in the cuse and a)	

		(111 11101	·)			
Year Ended June 30,	5	SBCERA		County	Percentage Contributed	
2008	\$	241,721	\$	203,712	100%	
2009	*	246,232	•	200,300	100%	
2010		243,773		197,097	100%	

The County, along with the SCAQMD, issued Pension Refunding Bonds (the Bonds) in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the SCAQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The outstanding liability at June 30, 2010 is \$423,652,000.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in respective aggregate principal amounts of \$189,070,000, \$149,825,000 and \$125,000,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. In April 2008, the County refunded all of the 2004 Series B. The outstanding liability at June 30, 2010 is \$294,515,000.

NOTE 5: RETIREMENT PLAN (continued)

In April 2008, the County of San Bernardino issued its \$160,900,000 in Pension Obligation Refunding Bonds (POB), Series 2008 (the Series 2008 Bonds). The outstanding liability at June 30, 2010 is \$158,327,000.

NOTE 6: RISK MANAGEMENT

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$2 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$50 million is provided through a combination of insurance policies as recommended by AON Risk Services, Broker of Record, as follows: Primary Liability coverage \$25 million excess of \$2.5 million SIR with CV Starr/Everest; Excess Liability coverage of \$10 million, excess of \$25 million with Allied World Insurance Company (AWAC); and Excess Liability coverage \$15 million, excess of \$35 million with Great American Insurance Company of New York. Workers' compensation claims are self-insured up to \$5 million per occurrence, and covered by Arch Ins. Co. for up to \$3 million for employer's liability, and up to statutory limits for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured with several insurers like Lexington Ins. Co., Affiliated FM, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with Steadfast Ins. Co., which provides annual coverage on a per claim basis with an SIR of \$2 million for each claim. Maximum coverage under the policy is \$25 million in limits per claim provided by Illinois Union Ins. Co.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with National Union Fire Ins. Co. of Pittsburgh with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in Risk Management except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The IBNR (Incurred But Not Reported) and IBNS (Incurred But Not Settled) liabilities stated on Risk Management's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 1.70%. It is Risk Management's practice to obtain actuarial studies on an annual basis.

The total claims liability of \$145.4 million reported at June 30, 2010 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated.

NOTE 6: RISK MANAGEMENT (continued)

Changes in the claims liability amount in fiscal years 2009 and 2010 were:

		Current Year			
	Beginning of	Claims and			
	Fiscal Year	Changes	Claims	End of Fiscal	
	Liability	in Estimates	Payments	Year Liability	
Fiscal Year	(in thousands)	(in thousands)	(in thousands)	(in thousands)	
2008-09	\$ 149,321	\$ 32,909	\$ (32,289)	\$ 149,941	
2009-10	\$ 149,941	\$ 37,441	\$ (45,000)	\$ 142,382	

NOTE 7: FEDERAL AND STATE GRANTS

From time to time, the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

NOTE 8: REFUNDING OF 1915 ACT BONDS

The CSA issued bonds under the Improvement Act of 1915 to finance certain sewer improvements. There were no outstanding Special Assessment Bonds at June 30, 2010. Cash and cash equivalents in reserve funds at June 30, 2010 totaled \$14,742.

Disposition of the reserve funds will be determined by the Board of Supervisors during the next fiscal year.

NOTE 9: CONTINGENCIES

As of June 30, 2010, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

NOTE 10: TRANSFERS IN/OUT

Interfund transfers are transactions used to close out a fund, reimburse an operating fund, and transfer cash between operating funds and capital projects funds. At June 30, 2010 the CSA made the following interfund transfer in and out:

	Transfer in:			
	F	Fawnskin		
		(EBB)		
Transfer out:				
Enterprise – Sewer	\$	59,500		

NOTE 11: PRIOR PERIOD ADJUSTMENT

Beginning fund balance for the major special revenue fund labeled "Streetlights" has been adjusted to correct an error which overstated property taxes in the prior year. The error has an effect on the change in net assets for the year ended June 30, 2009. Accordingly, the beginning fund balance and the beginning net assets have been adjusted as follows:

Fund Balance - beginning, as previously reported	\$ 36,860
Prior Period Adjustment	(24,191)
Fund Balance - beginning, as restated	\$ 12,669
Net Assets - beginning, as previously reported	\$ 36,860
Prior Period Adjustment	(24,191)
Net Assets - beginning, as restated	\$ 12,669

Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 53 - Big Bear / Fawnskin Budgetary Comparison Schedule - Special Revenue Fund (Streetlights) For the Year Ended June 30, 2010

	SPECIAL REVENUE FUND Streetlights (SJP)							
	Original Budget		E	Final Budget	Streetlights (SJP)		Variance with Final Budget Positive (Negative)	
REVENUES	•		•	(0.700)	•		•	
Property taxes	\$	7,717	\$	(3,596)	\$	9,251	\$	12,847
Other taxes		344		344		128		(216)
State assistance		108		111		111		- (4.4)
Investment earnings		250		171		160		(11)
Total Revenues		8,419		(2,970)		9,650		12,620
EXPENDITURES								
Salaries and benefits		1,260		1,260		1,260		-
Services and supplies		6,993		3,776		3,776		-
Reserves and contingencies		12,865		4,693		-		4,693
Total Expenditures		21,118		9,729		5,036		4,693
Net Change in Fund Balance	\$	(12,699)	\$	(12,699)		4,614	\$	17,313
Fund Balance - beginning, as restated				12,669				
Fund Balance - ending					\$	17,283		